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OF THE

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES CONGRESS OF THE UNITED STATES

PURSUANT TO

SECTION 601 OF THE REVENUE ACT OF 1941

ON

FEDERAL PERSONNEL AND PAY

SEPTEMBER AND AUGUST 1954

Printed for the use of the Joint Committee on Reduction of Nonessential Federal Expenditures

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CONGRESS OF THE UNITED STATES

JOINT COMMITTEE ON REDUCTION OF NONESSENTIAL FEDERAL EXPENDITURES

CREATED PURSUANT TO SECTION 601 OF THE REVENUE ACT OF 1941

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FEDERAL PERSONNEL IN EXECUTIVE BRANCH, SEPTEMBER AND AUGUST 1954, AND PAY, AUGUST AND JULY 1954

NOTE WITH REFERENCE TO PERSONAL SERVICE EXPENDITURE FIGURES

It should be noted that the latest expenditure figures for personal service shown in table I of this report are for the month of August 1954 and that they are compared with personal service expenditure figures for the month of July 1954, whereas the latest employment figures covered in this report are for the month of September 1954 and are compared with the month of August 1954. This lag in personal service expenditure figures is necessary in order that actual expenditures may be reported.

(Figures in the following report are compiled from signed official personnel reports by the various agencies and departments of the Federal Government. Table I shows total personnel employed inside and outside continental United States, and pay, by agency. Table II shows personnel employed inside continental United States. Table III shows personnel employed outside continental United States. Table IV gives by agency the industrial workers employed by the Federal Government. For purposes of comparison, figures for the previous month are shown in adjoining columns. Table V is a separated report on foreign nationals who are not counted in tables I, II, III, and IV.)

PERSONNEL AND PAY SUMMARY

(See table I, p. 2)

Information in monthly personnel reports for September 1954 submitted to the Joint Committee on Reduction of Nonessential Federal Expenditures is summarized as follows:

Total and ma or categories	**Civilian personnel** in executive branch			**Payroll** (in thousands) in executive branch		
	In September numbered—	In August numbered—	Increase (+) or decrease (−)	In August was—	In July was—	Increase (+) or decrease (−)
Total [1]	**2,317,565**	**2,331,508**	**−13,943**	**$774,464**	**$774,902**	**−$438**
Agencies exclusive of Department of Defense	1,174,985	1,182,400	−7,415	401,749	402,724	−975
Department of Defense	1,142,580	1,149,108	−6,528	372,715	372,178	+537
Inside continental United States	2,128,115	2,143,074	−14,959			
Outside continental United States	189,450	188,434	+1,016			
Industrial employment	712,787	715,193	−2,406			
Foreign nationals	**384,239**	**393,729**	**−9,490**	**25,452**	**25,992**	**−540**

[1] Exclusive of foreign nationals shown in the last line of this summary.

Table I, page 2, breaks down the above figures on employment and pay by agencies.

Table II, page 5, breaks down the above employment figures to show the number inside continental United States by agencies.

Table III, page 6, breaks down the above employment figures to show the number outside continental United States by agencies.

Table IV, page 8, breaks down the above employment figures to show the number in industrial type activities by agencies.

Table V, page 9, shows foreign nationals by agencies not included in tables I, II, III, and IV.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1954, and comparisons with August 1954, and pay for August 1954, and comparison with July 1954*

Department or agency	Personnel				Pay (in thousands of dollars)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Executive departments (except Department of Defense):								
Agriculture	73,293	77,475		4,182	$24,761	$24,982		$221
Commerce [1]	43,657	41,564	2,093		16,734	16,388	$346	
Health, Education, and Welfare	35,781	35,747	34		13,262	12,879	383	
Interior	53,390	55,350		1,960	21,065	20,921	144	
Justice	30,716	31,082		366	13,141	[2] 13,210		69
Labor	5,064	5,053	11		2,176	2,175	1	
Post Office	505,621	508,042		2,421	161,845	161,085	760	
State	20,927	20,840	87		6,829	6,809	20	
Treasury	80,700	81,205		505	31,624	31,669		45
Executive Office of the President:								
White House Office	270	267	3		135	138		3
Bureau of the Budget	428	419	9		259	254	5	
Council of Economic Advisers	33	33			22	20	2	
Executive Mansion and Grounds	65	71		6	21	21		
National Security Council [3]	25	25			15	16		1
Office of Defense Mobilization	283	317		34	179	181		2
President's Advisory Committee on Government Organization	6	6			3	2	1	
Independent agencies:								
Advisory Committee on Weather Control	16	19		3	3	1	2	
American Battle Monuments Commission	873	865	8		101	105		4
Atomic Energy Commission	6,028	[2] 6,028			2,961	3,000		39
Board of Governors of the Federal Reserve System	567	570		3	259	264		5
Civil Aeronautics Board	535	541		6	279	279		
Civil Service Commission	4,178	4,239		61	1,732	1,748		16
Commission on Intergovernmental Relations	57	56	1		29	23	6	
Defense Transport Administration	20	20			12	11	1	
Export-Import Bank of Washington	133	132	1		72	75		3

[1] September figure includes 932 seamen on the rolls of the Maritime Administration and their pay.

[2] Revised on basis of later information.

[3] Exclusive of personnel and pay of the Central Intelligence Agency.

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1954, and comparisons with August 1954, and pay for August 1954, and comparison with July 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Independent agencies—Con.								
Farm Credit Administration	1,100	1,085	15		$507	$518		$11
Federal Civil Defense Administration	594	664		70	356	377		21
Federal Coal Mine Safety Board of Review	8	8			3	4		1
Federal Communications Commission	1,105	1,110		5	547	549		2
Federal Deposit Insurance Corporation	1,078	1,062	16		466	459	$7	
Federal Mediation and Conciliation Service	358	356	2		233	228	5	
Federal Power Commission	644	653		9	324	328		4
Federal Trade Commission	593	588	5		314	312	2	
Foreign Claims Settlement Commission	228	225	3		105	90	15	
Foreign Operations Administration	5,784	5,806		22	2,502	2,487	15	
General Accounting Office	5,840	5,853		13	2,428	2,431		3
General Services Administration	25,972	26,052		80	8,141	8,337		196
Government Contract Committee	12	9	3		5	5		
Government Printing Office	6,823	6,776	47		2,846	3,021		175
Housing and Home Finance Agency	10,597	10,652		55	4,633	4,612	21	
Indian Claims Commission	14	14			9	9		
Interstate Commerce Commission	1,865	1,868		3	883	867	16	
National Advisory Committee for Aeronautics	7,096	7,150		54	3,148	3,148		
National Capital Housing Authority	285	288		3	96	105		9
National Capital Planning Commission	19	20		1	10	10		
National Gallery of Art	309	318		9	96	99		3
National Labor Relations Board	1,182	1,183		1	607	611		4
National Mediation Board	106	102	4		63	75		12
National Science Foundation	167	186		19	85	84	1	
National Security Training Commission	6	5	1		4	3	1	
Panama Canal	15,815	15,599	216		3,235	4,434		1,199
Railroad Retirement Board	2,480	2,338	142		842	818	24	
Renegotiation Board	622	621	1		358	400		42
Rubber Producing Facilities Disposal Commission	23	23			12	11	1	
Securities and Exchange Commission	703	702	1		384	376	8	
Selective Service System	7,277	7,346		69	1,679	1,684		5
Small Business Administration	719	711	8		373	349	24	
Smithsonian Institution	518	525		7	185	186		1
Soldiers' Home	923	940		17	187	190		3
Subversive Activities Control Board	33	32	1		20	20		
Tariff Commission	198	197	1		103	102	1	

TABLE I.—*Consolidated table of Federal personnel inside and outside continental United States employed by the executive agencies during September 1954, and comparisons with August 1954, and pay for August 1954, and comparison with July 1954*—Continued

Department or agency	Personnel				Pay (in thousands of dollars)			
	September	August	Increase	Decrease	August	July	Increase	Decrease
Independent agencies—Con.								
Tax Court of the United States	142	141	1		$74	$74		
Tennessee Valley Authority	23,870	23,986		116	10,701	10,519	$182	
United States Information Agency	9,550	9,542	8		2,308	2,333		$25
Veterans' Administration	177,661	177,698		37	55,358	56,203		845
Total, excluding Department of Defense	**1,174,985**	**1,182,400**	**2,722**	**10,137**	**401,749**	**402,724**	**1,994**	**2,969**
Net decrease, excluding Department of Defense			**7,415**				**975**	
Department of Defense:								
Office of the Secretary of Defense	1,886	1,882	4		1,023	1,003	20	
Department of the Army [4]	428,698	435,541		6,843	126,863	125,661	1,202	
Department of the Navy	410,049	411,319		1,270	146,555	147,310		755
Department of the Air Force [4]	301,947	300,366	1,581		98,274	98,204	70	
Total, Department of Defense	**1,142,580**	**1,149,108**	**1,585**	**8,113**	**372,715**	**372,178**	**1,292**	**755**
Net change, Department of Defense			**6,528**				**537**	
Grand total, including Department of Defense	**2,317,565**	**2,331,508**	**4,307**	**18,250**	**774,464**	**774,902**	**3,286**	**3,724**
Net decrease, including Department of Defense			**13,943**				**438**	

[4] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	September	August	September	August
Austria			190	190
England			6,224	5,918
France	10,743	10,520	5,292	5,146

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table 6 of this report. Payroll figures have also been adjusted. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States:

	Army		Air Force	
	September	August	September	August
Korea			8,711	8,598
Ryukyus	10,634	10,718	4,610	4,650

These foreign nationals have heretofore been shown in table 6 of this report. Payroll figures have also been adjusted. (Figures for Army are subject to revision.)

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during September 1954, and comparison with August 1954*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	72, 143	76, 278		4, 135
Commerce [1]	40, 650	38, 569	2, 081	
Health, Education, and Welfare	35, 282	35, 246	36	
Interior	47, 020	48, 280		1, 260
Justice	30, 207	30, 578		371
Labor	4, 921	4, 931		10
Post Office	503, 277	505, 698		2, 421
State	5, 833	5, 786	47	
Treasury	79, 700	80, 202		502
Executive Office of the President:				
White House Office	270	267	3	
Bureau of the Budget	428	419	9	
Council of Economic Advisers	33	33		
Executive Mansion and Grounds	65	71		6
National Security Council [2]	25	25		
Office of Defense Mobilization	283	317		34
President's Advisory Committee on Government Organization	6	6		
Independent agencies:				
Advisory Committee on Weather Control	16	19		3
American Battle Monuments Commission	17	16	1	
Atomic Energy Commission	6, 010	[3] 6, 007	3	
Board of Governors of the Federal Reserve System	567	570		3
Civil Aeronautics Board	529	533		4
Civil Service Commission	4, 168	4, 229		61
Commission on Intergovernmental Relations	57	56	1	
Defense Transport Administration	20	20		
Export-Import Bank of Washington	133	132	1	
Farm Credit Administration	1, 088	1, 073	15	
Federal Civil Defense Administration	594	664		70
Federal Coal Mine Safety Board of Review	8	8		
Federal Communications Commission	1, 079	1, 084		5
Federal Deposit Insurance Corporation	1, 077	1, 061	16	
Federal Mediation and Conciliation Service	358	356	2	
Federal Power Commission	644	653		9
Federal Trade Commission	593	588	5	
Foreign Claims Settlement Commission	223	220	3	
Foreign Operations Administration	1, 603	1, 582	21	
General Accounting Office	5, 788	5, 800		12
General Services Administration	25, 854	25, 935		81
Government Contract Committee	12	9	3	
Government Printing Office	6, 823	6, 776	47	
Housing and Home Finance Agency	10, 469	10, 526		57
Indian Claims Commission	14	14		
Interstate Commerce Commission	1, 865	1, 868		3
National Advisory Committee for Aeronautics	7, 096	7, 150		54
National Capital Housing Authority	285	288		3
National Capital Planning Commission	19	20		1
National Gallery of Art	309	318		9
National Labor Relations Board	1, 162	1, 163		1
National Mediation Board	106	102	4	
National Science Foundation	167	186		19
National Security Training Commission	6	5	1	
Panama Canal	551	552		1
Railroad Retirement Board	2, 480	2, 338	142	
Renegotiation Board	622	621	1	

[1] September figure includes 932 seamen on the rolls of the Maritime Administration.
[2] Exclusive of personnel of the Central Intelligence Agency.
[3] Revised on basis of later information.

TABLE II.—*Federal personnel inside continental United States employed by executive agencies during September 1954, and comparison with August 1954*—Continued

Department or agency	September	August	Increase	Decrease
Independent agencies—Continued				
Rubber Producing Facilities Disposal Commission	23	23		
Securities and Exchange Commission	703	702	1	
Selective Service System	7,077	7,145		68
Small Business Administration	719	711	8	
Smithsonian Institution	516	523		7
Soldiers' Home	923	940		17
Subversive Activities Control Board	33	32	1	
Tariff Commission	198	197	1	
Tax Court of the United States	142	141	1	
Tennessee Valley Authority	23,870	23,986		116
United States Information Agency	2,228	2,220	8	
Veterans' Administration	176,425	176,475		50
Total, excluding Department of Defense	**1,115,412**	**1,122,343**	**2,462**	**9,393**
Net decrease, excluding Department of Defense			**6,931**	
Department of Defense:				
Office of the Secretary of Defense	1,827	1,824	3	
Department of the Army	376,557	383,736		7,179
Department of the Navy	379,569	381,014		1,445
Department of the Air Force	254,750	254,157	593	
Total, Department of Defense	**1,012,703**	**1,020,731**	**596**	**8,624**
Net decrease, Department of Defense			**8,028**	
Grand total, including Department of Defense	**2,128,115**	**2,143,074**	**3,058**	**18,017**
Net decrease, including Department of Defense			**14,959**	

TABLE III.—*Federal personnel outside continental United States employed by the executive agencies during September 1954, and comparison with August 1954*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	1,150	1,197		47
Commerce	3,007	2,995	12	
Health, Education, and Welfare	499	501		2
Interior	6,370	7,070		700
Justice	509	504	5	
Labor	143	122	21	
Post Office	2,344	2,344		
State	15,094	15,054	40	
Treasury	1,000	1,003		3
Independent agencies:				
American Battle Monuments Commission	856	849	7	
Atomic Energy Commission	18	21		3
Civil Aeronautics Board	6	8		2
Civil Service Commission	10	10		
Farm Credit Administration	12	12		

TABLE III.—*Federal personnel outside continenal United States employed by the executive agencies during September 1954, and comparison with August 1954*—Con.

Department or agency	September	August	Increase	Decrease
Independent agencies—Continued				
Federal Communications Commission	26	26		
Federal Deposit Insurance Corporation	1	1		
Foreign Claims Settlement Commission	5	5		
Foreign Operations Administration	4,181	4,224		43
General Accounting Office	52	53		1
General Services Administration	118	117	1	
Housing and Home Finance Agency	128	126	2	
National Labor Relations Board	20	20		
Panama Canal	15,264	15,047	217	
Selective Service System	200	201		1
Smithsonian Institution	2	2		
United States Information Agency	7,322	7,322		
Veterans' Administration	1,236	1,223	13	
Total, excluding Department of Defense	**59,573**	**60,057**	**318**	**802**
Net decrease, excluding Department of Defense			**484**	
Department of Defense:				
Office of the Secretary of Defense	59	58	1	
Department of the Army [1]	52,141	51,805	336	
Department of the Navy	30,480	30,305	175	
Department of the Air Force [1]	47,197	46,209	988	
Total, Department of Defense	**129,877**	**128,377**	**1,500**	
Net increase, Department of Defense			**1,500**	
Grand total, including Department of Defense	**189,450**	**188,434**	**1,818**	**802**
Net increase, including Department of Defense			**1,016**	

[1] On the basis of current information, figures have been adjusted to—

(*a*) Exclude foreign nationals under contractual agreement in—

	Army		Air Force	
	September	August	September	August
Austria			190	190
England			6,224	5,918
France	10,743	10,520	5,292	5,146

The services of these foreign nationals is provided by contractual agreement between the Government of the United States and the governments of the respective countries. Reporting of these foreign nationals is now shown in table 6 of this report. (Figures for Army are subject to revision.)

(*b*) Include foreign nationals employed by the United States:

	Army		Air Force	
	September	August	September	August
Korea			8,711	8,598
Ryukyus	10,634	10,718	4,610	4,650

These foreign nationals have heretofore been shown in table 6 of this report. (Figures for Army are subject to revision.)

TABLE IV.—*Industrial employees of the Federal Government inside and outside continental United States employed by executive agencies during September 1954 and comparison with August 1954*

Department or agency	September	August	Increase	Decrease
Executive departments (except Department of Defense):				
Agriculture	2,695	2,700		5
Commerce	2,063	2,061	2	
Interior	8,615	[1] 8,562	53	
Treasury	6,558	6,594		36
Independent agencies:				
Atomic Energy Commission	124	139		15
Federal Communications Commission	14	14		
General Services Administration	815	785	30	
Government Printing Office	6,823	6,776	47	
National Advisory Committee for Aeronautics	7,096	7,150		54
Panama Canal	7,811	7,824		13
Tennessee Valley Authority	20,598	19,927	671	
Total, excluding Department of Defense	63,212	62,532	803	123
Net increase, excluding Department of Defense			680	
Department of Defense:				
Department of the Army:				
Inside continental United States	[2] 209,750	[1] 213,356		3,606
Outside continental United States	[2] 28,250	[1] 27,987	263	
Department of the Navy:				
Inside continental United States	238,673	239,379		706
Outside continental United States	6,836	6,834	2	
Department of the Air Force:				
Inside continental United States	151,972	151,868	104	
Outside continental United States	14,094	13,237	857	
Total, Department of Defense	649,575	652,661	1,226	4,312
Net decrease, Department of Defense			3,086	
Grand total, including Department of Defense	712,787	715,193	2,029	4,435
Net decrease, including Department of Defense			2,406	

[1] Revised on basis of later information.
[2] Subject to revision.

TABLE V.—*Foreign nationals working under United States agencies overseas, excluded from tables I through IV of this report, whose services are provided by contractual agreement between the United States and foreign governments, or because of the nature of their work or the source of funds from which they are paid, as of September 1954 and comparison with August 1954*

Country	Total		Army		Navy		Air Force	
	September	August	September	August	September	August	September	August
Austria	190	190					190	190
England	6,224	5,918					6,224	5,918
France	16,035	15,666	[1] 10,743	[1] 10,520			5,292	5,146
Germany	119,589	119,390	97,179	[2] 97,186	1,965	1,967	20,445	20,237
Japan	171,892	172,988	111,395	[2] 111,395	17,493	17,493	43,004	44,100
Korea	68,865	78,156	[3] 38,865	[2] [3] 78,156				
Lybia	195	193					195	193
Ryukyus	203	200			203	200		
Saudi Arabia	416	397					416	397
Trinidad	630	631			630	631		
Total	**384,239**	**393,729**	**288,182**	**297,257**	**20,291**	**20,291**	**75,766**	**76,181**

[1] Subject to revision.

[2] Revised on basis of later information.

[3] Includes 30,862 members of the Korean Service Corps in September as compared with 33,286 in August.

NOTE.—The Germans are paid from funds provided by German Governments. The French, English, and Austrians reported by the Army and Air Force are paid from funds appropriated for personal service. All others are paid from funds appropriated for other contractual services.

NOTE.—For adjustment of figures in this table see footnote 4 on p. 4.

FOREIGN NATIONALS

Table 5 segregates and accounts for certain categories of personal services rendered to the United States Government overseas, which cannot be regarded as ordinary direct employment.

Generally, this personal service is rendered military agencies overseas under agreements with the foreign governments. In most cases the employment is indirect. The foreign governments hire the employees. The United States military agencies in most cases administer or direct the activity.

The source of the funds for the payment of these employees varies. The Germans are employed without direct reimbursement by the United States and by agreement payment is made from the German economy. The Japanese are employed under a master labor contract between United States agencies and the Japanese Government.

French, Germans, and Austrians are employed for the Army and Air Force under agreements with the respective governments. Funds originally appropriated for "personal service" are used for this purpose. The Koreans and others are paid under varying contractual agreements with funds appropriated for "other contractual services."

Personnel hired and used under such circumstances cannot be properly considered in the same category as regular employment, but they are used and should be counted for what they are.

The Joint Committee on Reduction of Nonessential Federal Expenditures is endeavoring to identify these groups of employees and to count them along with but separate from the regularly reported United States employment overseas.

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